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10.18.2017	

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Chief Counsel Ruling 2017 - 03

RE: Request for a Chief Counsel Ruling on Behalf of ***** ** ***********

Dear **** ******,

In your letter dated *********** you requested a Chief Counsel Ruling seeking guidance as to whether the Taxpayer's sale of its United States ("US") *********** businesses through *** separate transactions (described below) are substantial and occasional within the meaning of title 18 of the California Code of Regulations ("CCR") section 25137(c)(1)(A), with the result that the proceeds from the sales should be excluded from the California sales factor for the tax year ended ("TYE") **********

The Taxpayer has reviewed the facts set forth below and represents that the facts are true and correct and that all material facts have been disclosed. The taxpayer represents that the issues in this ruling request are not the subject of an existing California audit, protest or litigation concerning the Taxpayer or a group member.

FACTS

Global Business

****** **** ("the Global Company") is an ********-based developer, owner and
operator of ******************************. The Global Company develops, builds,
owns and operates ************* and directly manages the sale of *******
o a range of customers in the wholesale market. The ******** is sold through ***
******** ***** ***** ****** ****** *****
**** ********
The Global Company was established in **** and went public on the ******* *****
******* ****. At the time it went public, the Company owned interests in ** ****
******** Its business strategy was to grow
shareholder wealth through management of its existing ****** and the acquisition of
additional **** *** *** *** *** ** *** From *******, it acquired additional ***
******, and, as of **** ****, owned interests in ** ************.

Historically, the Global Company focused on ********, but later expanded into ****
****** to capitalize on ***** growing role as a ******* *****. The Global
Company viewed its expansion into ******* as a natural extension of its ******
***** business because it took advantage of the Global Company's skills in *****
******* ****** ******* **************
**** ******************. The Global Company's business model for **** ***** is no
different than for ***** *** - that is, to develop, build, own and operate *** *

Following these divestitures and as of ********, the Global Company operated solely in ****** and the United States.

US Business and Entity Structure

In ****, the Global Company commenced a process to sell the entire US business as part of its previously announced plan to strategically sell off ******* outside of *****, but, in ****, pulled the US business off the market after it was unable to obtain a satisfactory price.

For the year ended **** ** ******, Holdings I and Holdings II file on a combined basis for California franchise tax purposes because of unitary ties and common ownership through the Global Company. They file their California return on a water's-edge basis. Together, Holdings I and Holdings II and their subsidiaries will be referred to as the "Taxpayer."

Taxpayer's Sale of their US Operations

During the TYE	****	oany re-engaged in its effo	orts to dispose of its
US *******	**** businesses in order to mo	netize their value, pay do	wn debt and focus
future investme	ents in ********, consistent w	rith the strategic initiative	that began in
****. They hire	ed investment bankers and arrar	nged a competitive biddir	ig process. In
*****,	the Taxpayer completed the sale	of almost all of its ****	
*****	******	*****	usiness. The sale of
the **** busin	ess closed in ******* ****	. In ******* ****, th	e Taxpayer sold its
remaining ***	** ********* ********		

In summary, Taxpayer divested of its US renewable energy businesses during the TYE ****
**** through three separate transactions as follows:

- In **** ***, Holdings II sold most of its ******* to ******

 ****for \$********.
- In ***********, a wholly owned subsidiary of Holdings I sold all of its ***

 ******* and the Taxpayer's US project management business and headquarters

 to ****** *************************.
- In ****** ***, Holdings II sold its remaining **** *** to ***
 **** for \$******.

These transactions, collectively referred to as the "***** US divestments," generated almost all of the Taxpayer's gross receipts for the TYE ******* as follows:

<u>Description</u>	Contribution to Gross	
	<u>Receipts</u>	
****** Transaction	\$ *****	
******* Transaction	\$ ******	
******* Transaction	\$ *****	
***** ** *** Fees ¹	\$ *****	
***** Sales	\$ *****	
Total Gross Receipts	\$ ******	

Following these sales, the Global Company ceased to operate in the US and California and operated solely in ********. As of *******, the Global Company operated ** ***** **** and a ******** *** in ******, and had a **** **** *** to build additional *** and ******* **** in *******.

¹This represents ******* fees charged by the Taxpayer to its various flow-through project entities that are not eliminated under CCR section 25137-1(f)(3)(A) due to less than 100% ownership of the ****** entities.

ISSUE

Whether the gross receipts arising from the **** US divestments described above constitute substantial and occasional sales within the meaning of CCR section 25137(c)(1)(A) such that they should be excluded from the sales factor?

HOLDING

Based on the accuracy and completeness of the facts and representations provided by the Taxpayer, and subject to examination by the Internal Revenue Service and/or FTB of the facts, the **** US divestments are substantial and occasional under CCR section 25137(c)(1)(A).

DISCUSSION

For California apportionment purposes, the sales factor is a fraction, the numerator of which is the total sales of the taxpayer in this state during the taxable year, and the denominator of which is the total sales of the taxpayer everywhere during the taxable year.² For taxable years beginning on or after January 1, 2011, "sales" means all gross receipts of the taxpayer not allocated under CRTC sections 25123 to 25127.³ Gross receipts means the gross amounts realized on the sale or exchange of property, the performance of services, or the use of property or capital in a transaction that produces business income.⁴

However, CCR section 25137(c)(1)(A) provides a special rule excluding receipts from the sales factor when those receipts are substantial and arise from an occasional sale of assets used in the taxpayer's trade or business. CCR section 25137(c)(1)(A) states in pertinent part:

Where substantial amounts of gross receipts arise from an occasional sale of fixed assets or other property held or used in the regular course of the taxpayer's trade or business, such gross receipts shall be excluded from the sales factor. For example, gross receipts from the sale of a factory, patent, or affiliate's stock will be excluded if substantial. For purposes of this subsection, sales of assets to the same purchaser in a single year will be aggregated to determine if the combined gross receipts are substantial.

- For purposes of this subsection, a sale is substantial if its exclusion results in a five percent or greater decrease in the sales factor denominator of the taxpayer or, if the taxpayer is part of a combined reporting group, a five percent or greater decrease in the sales factor denominator of the group as a whole.
- 2. For purposes of this subsection, a sale is occasional if the transaction is outside of the taxpayer's normal course of business and occurs infrequently.

² California Revenue and Taxation Code ("RTC") section 25134.

³ RTC section 25120(f)(1).

⁴ RTC section 25120(f)(2).

This regulation requires that two elements be met before the gross receipt exclusion applies: the sale must be (1) "substantial" and (2) "occasional." In situations where both of these elements are met, the gross receipts from the transaction will be excluded from both the sales factor numerator and denominator. These elements must be evaluated separately for each of the Taxpayer's **** US divestments during **********, as each sale was made to a different purchaser.

1. The ***** US Divestments are Substantial

A sale is substantial if its exclusion results in a five percent or greater decrease in the sales factor denominator of the taxpayer's combined reporting group.⁵ As outlined below, excluding the gross receipts from each of the **** US divestments (evaluated separately) reduced Taxpayer's sales factor denominator by ***, ***, and *** percent, respectively:

	Sales Factor Denominator Including the	Sales Factor Denominator Excluding the		Percentage Decrease in
	Sale	Sale	Difference	Decrease in

Sale of *****	\$ ******	\$ *****	\$ *****	****%

Sale of *****	\$ ******	\$ *****	\$ ******	****%

Sale of *****	\$ ******	\$ *****	\$ *****	****%

As each of the above percentage decreases are greater than the five percent threshold set forth in the regulation, the **** US divestments are substantial.

2. The **** US Divestments are Occasional

⁵ CCR section 25137(c)(1)(A)1.

⁶Hoechst Celanese Corp. v. Franchise Tax Bd., (2001) 25 Cal 4th 508, 526.

⁷ Ibid.

HOLDING

Based on the accuracy and completeness of the facts and representations provided by the Taxpayer, the **** US divestments are both substantial and occasional under CCR section 25137(c)(1)(A) and the gross receipts from these divestments should be excluded from the Taxpayer's sales factor for the TYE **********.

Please be advised that the tax consequences expressed in this Chief Counsel Ruling are applicable only to the named taxpayer and are based upon and limited to the facts you have submitted. In the event of a change in relevant legislation, or judicial or administrative case law, a change in federal interpretation of federal law in cases where our opinion is based upon such an interpretation, or a change in the material facts or circumstances relating to your request upon which this opinion is based, this opinion may no longer be applicable. It is your responsibility to be aware of these changes, should they occur.

This letter is a legal ruling by the Franchise Tax Board's Chief Counsel within the meaning of paragraph (1) of subdivision (a) of section 21012 of the CRTC. Please attach a copy of this

⁸ Appeal of New York Football Giants, Inc., 77-SBE-014, February 3, 1979 and 77-SBE-015, June 28, 1979.

⁹ Appeal of the Learner Company, et. al., 80 SBE-103, September 30, 1980.

¹⁰ Appeal of Triangle Publications, Inc., 84-SBE-096, June 27, 1984.

¹¹ The ****** sale of the two ******* to ****** for \$*******.

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letter and your request to the appropriate return(s) (if any) when filed or in response to any notices or inquiries which might be issued.

Very Truly Yours,

Cheryl L. Akin Tax Counsel