STATE OF CALIFORNIA FRANCHISE TAX BOARD

PUBLIC MEETING

MONDAY, JUNE 24, 2024 1:02 P.M.

GERALD GOLDBERG AUDITORIUM

9646 BUTTERFIELD WAY

SACRAMENTO, CALIFORNIA

STENOGRAPHICALLY REPORTED BY: EMILY SAMELSON CSR NO. 14043

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1	APPEARANCES
2	BOARD MEMBERS
3	MALIA M. COHEN
4	State Controller (Chairperson of the Board)
5	SALLY J. LIEBER Chairperson
6	Board of Equalization
7	MICHELE PERRAULT
8	Chief Deputy Director, Policy Department of Finance
9	HASIB EMRAN
10	Deputy State Controller, Taxation
11	000
12	STAFF
13	SELVI STANISLAUS
14	Executive Director
15	CRISTINA RUBALCAVA Board Liaison
16	JOZEL L. BRUNETT Chief Counsel
17	
18	SHANE HOFELING Deputy Chief Counsel
19	BRAD COUTINHO
20	ARMON MCCONNELL
21	VALORIE REYNON
22	MATTHEW MILLER
23	DOUG MIDDLETON
24	THI LUONG
25	ALAINA ANDREWS
	4

1	APPEARANCES CONTINUED
2	STAFF CONTINUED
3	MICHAEL BANUELOS
4	JEANNE HARRIMAN
5	000
6	ALSO PRESENT
7	ERENDIRA LUNA (via telephone) Haven Neighborhood Services
8	RUBEN SANCHEZ (via telephone) Haven Neighborhood Services
10	DENNIS J. VENTRY
11	ERIN HOGEBOOM (via telephone)
12	San Diego for Every Child
13	STEPHANIE LIEM (via telephone) GRACE/End Child Poverty California
14	YESENIA JIMENEZ (via telephone) GRACE/End Child Poverty California
15	<u>-</u>
16	DANIELLE BAUTISTA (via telephone) United Ways of California
17	MONICA LAZO (via telephone)
18	Economic Security California Action
19	REBECCA GONZALES (via telephone) Western Center on Law & Poverty
20	AMERICA VALDIN (via telephone)
21	Haven Neighborhood Services
22	000
23	
24	
25	
	5

1	Sacramento, California
2	Monday, June 24, 2024; 1:02 p.m.
3	000
4	DEPUTY CONTROLLER EMRAN: Good afternoon,
5	everyone. We're going to call this meeting into order.
6	It's good to see everyone here huddled together
7	on a hot, hot summer day. We're going to start off this
8	meeting.
9	I'm joined here with Board of Equalization Chair
10	Sally Lieber to my left. And to the right here is Chief
11	Deputy Director for Policy, Michele Perrault, from the
12	Department of Finance. Myself, Hasib Emran, I'm the
13	California Deputy State Controller for Taxation. I'll
14	be in this role, and the Controller will be joining us
15	later on in this meeting.
16	So we're going to go ahead and get started.
17	Would the Board Liaison please call the roll to
18	determine if a quorum is present.
19	MS. RUBALCAVA: Member Lieber.
20	MEMBER LIEBER: Here.
21	MS. RUBALCAVA: Member Perrault.
22	MEMBER PERRAULT: Here.
23	MS. RUBALCAVA: Deputy Controller Hasib Emran.
24	DEPUTY CONTROLLER EMRAN: Present.
25	At least two members or their designated

1 representatives being personally present, there's a 2 quorum, and the Franchise Tax Board is now in session. 3 Please, if you all can stand me -- can stand with me and join in the Pledge of Allegiance. 4 5 (Pledge of Allegiance stated in unison.) 6 DEPUTY CONTROLLER EMRAN: Thank you, everyone. 7 I'm going to go over some housekeeping right here. 8 So good afternoon. Welcome to the Franchise Tax 9 Board's June Board Meeting. 10 The public has a right to comment on each agenda 11 If there are any members of the public wishing to 12 speak on an item, please come forward when that item is 13 called, and you will have three minutes to address the 14 Board. 15 For today's meeting, members of the public who 16 wish to comment via teleconference, please call 17 (844)867-6169 and enter the access code of 8108363. 18 Please be aware that there is a short delay between the 19 web live stream and the live event. 20 If there are any members of the public wishing to 21 speak on an item and you are using a translator or a 22 translator service, you will have six minutes to address 23 the Board. All speakers will be asked to identify 2.4 yourself for the record. 25 Thank you, everyone, and we're going to move on

1	to our first item, which is Approval of the Board
2	Meeting Minutes.
3	I'm going to turn to our members. Do we have any
4	comments or questions?
5	MEMBER LIEBER: (Inaudible.)
6	DEPUTY CONTROLLER EMRAN: Thank you. We have a
7	motion from Member Lieber.
8	Do we have a second?
9	MEMBER PERRAULT: Second.
10	DEPUTY CONTROLLER EMRAN: Thank you. We have a
11	second here.
12	Is there any members of the public wishing to
13	speak on this item in person on the teleconference line?
14	We will first take members of the public on the phone
15	line and then call on any members of the public in
16	person.
17	(No response.)
18	DEPUTY CONTROLLER EMRAN: Seeing none in
19	person
20	PHONE OPERATOR: Members of the public
21	DEPUTY CONTROLLER EMRAN: AT&T Operator, is there
22	anybody online?
23	PHONE OPERATOR: Members of the public on the
24	phone lines, if you would like to place yourself in the
25	queue for public comment, as a reminder, you may press
	8

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1
    1, then 0 at this time.
 2
           (No response.)
 3
           PHONE OPERATOR: No members of the public are
 4
    queuing up at this time. Please continue.
 5
           DEPUTY CONTROLLER EMRAN: Thank you, Operator.
 6
           Can the Board Liaison please call roll.
 7
           MS. RUBALCAVA: Member Lieber.
 8
           MEMBER LIEBER: Aye.
 9
           MS. RUBALCAVA: Member Perrault.
10
           MEMBER PERRAULT: Aye.
11
           MS. RUBALCAVA: Deputy Controller Hasib Emran.
12
           DEPUTY CONTROLLER EMRAN: Aye.
13
           MS. RUBALCAVA:
                           Thank you.
14
           DEPUTY CONTROLLER EMRAN: Thank you, Members.
15
           So next we're going to move on to Agenda Item 2,
16
    a presentation regarding the FTB's 2023 Employee Awards,
    presented by Brad Coutinho. This is an informational
17
18
    item.
19
           Brad, whenever you're ready, please begin.
20
           MR. COUTINHO: Good afternoon, Board Members.
21
    name is Brad Coutinho, and I'm an Attorney Supervisor in
22
    FTB's Legal Division.
23
           I have the privilege of presenting a slide show
2.4
    that celebrates FTB's 2023 award recipients.
25
           A defining aspect of Franchise Tax Board's
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culture is acknowledging, appreciating, and celebrating those employees who provide a high level of service to our Department.

2.4

To offer exceptional products and services, you need exceptional individuals who go above and beyond their job responsibilities to meet the unique needs of the citizens of California. Today's presentation celebrates those exceptional individuals.

While FTB has several informal recognition programs throughout the year, today's presentation concerns FTB's four formal employee and supervisor recognition programs that celebrate those who brought their best in 2023.

The Superior and Sustained Superior

Accomplishment Awards recognizes individuals and teams who make significant contributions to State government through exceptional job performance.

The Supervisory Bonus Award recognizes supervisors who demonstrate outstanding job performance and leadership.

The Large Team Award recognizes the accomplishments of large teams and project members and their contribution to the Department's mission, goals, and values.

In addition to contributing to the Department's

1 mission and values, the upcoming awards I will be 2 sharing with you support FTB's strategic plan. FTB's 3 strategic plan reflects FTB's four goals of exceptional 4 service, effective compliance, strong organization, and 5 operational excellence. 6 The individuals and teams you will see through 7 the following slides have contributed to that excellence. This award program recognizes specific 8 9 groups of FTB employees for their hard work, their 10 dedication, and successful contributions as parts of 11 teams large and small. 12 Without further delay, please join me in 13 recognizing the recipients of the 2023 Superior, 14 Sustained Superior, Supervisory Bonus, and Teams Awards. 15 (Video played.) 16 MR. COUTINHO: This concludes the award 17 presentation today. Thank you again for allowing us to 18 share our accomplishments. At this time, we're happy to 19 answer any questions you may have. Thank you. 20 DEPUTY CONTROLLER EMRAN: Thank you, Brad. 21 you for the presentation and the very, very nice video 22 reel. 23 I'll turn to my members. Do you have any 24 questions or comments?

Member Perrault.

25

1	MEMBER PERRAULT: No questions but just want to
2	reiterate the thanks. I really appreciate that FTB
3	takes the time every year to acknowledge your staff and
4	publicly acknowledge them in you know, in a venue
5	like this.
6	So just congratulations to those who received
7	awards, and then, again, thank you to the team for
8	making sure that this is a priority.
9	DEPUTY CONTROLLER EMRAN: Thank you, Member
10	Perrault.
11	Then we'll turn to Member Lieber.
12	MEMBER LIEBER: Thank you so much.
13	Well, I don't have questions, but I just wanted
14	to offer my congratulations to everyone who is
15	recognized and also my thanks for the job that you do
16	every day. I know it's not easy, and I very much
17	appreciate your public service.
18	And I think it's really reflected in the good
19	comments that we get in each of our communities about
20	the kind of service that the FTB provides and the
21	support to Californians. So a really warm thank-you.
22	And if it's permissible, I would love to have us
23	give them a round of applause.
24	DEPUTY CONTROLLER EMRAN: Yes, Member Lieber.
25	If there's members in the audience that are being
	12

1 awarded today, can you please stand and be recognized, 2 please. 3 (Applause.) 4 DEPUTY CONTROLLER EMRAN: Thank you, Member 5 Lieber. I just also want to extend my commendations and a 6 7 big congratulations to all the people that are awarded 8 today and those viewing online as well. It's always a 9 big accomplishment to be recognized for your hard work 10 and dedication. 11 And we're all State service employees here. 12 understand that, when we're doing this work, it's helping Californians. It's helping those that need it 13 14 the most and also moving our state forward. 15 So once again, a big, big congratulations. I 16 just want to thank every single person for being here and those viewing online on this recognition. 17 18 And also recognition for the Leadership Team too. 19 You're doing a great, great job here, Selvi and Jozel 20 and Shane, and the work speaks for itself. Thank you so 21 much. 22 So we're going to move on, if there's no other 23 questions or comments. 2.4 Is there any members of the public wishing to 25 speak on this item in person or on the teleconference

line? We'll first take members of the public on the 1 2 phone line and then call on members of the public in 3 person. 4 PHONE OPERATOR: Members of the public on the 5 phone lines, if you would like to place yourself in the 6 queue for public comment, as a reminder, you may press 7 1, then 0 at this time. 8 (No response.) 9 PHONE OPERATOR: No members of the public are 10 queuing up at this time. Please continue. 11 DEPUTY CONTROLLER EMRAN: Is there anybody in 12 person that wants to give a few comments here? Please, 13 feel free. Get on TV. 14 (No response.) DEPUTY CONTROLLER EMRAN: Seeing none, we're 15 16 going to move on to our next item. Okay. 17 We're going to move on to Item 3 on this agenda, 18 is a presentation of the 2024 Filing Season Update, 19 presented by Armon McConnell and Valorie Reynon. 20 is an informational item. 21 And we can go ahead and start when you're ready. 22 MR. MCCONNELL: Good afternoon, Deputy Controller 23 and Board Members. My name is Armon McConnell, and I am 2.4 from the Processing Services Bureau in the Filing 25 Division.

Today I'm here with Valorie Reynon from the Statewide Collection Bureau in the Accounts Receivable Management Division to share information about the 2024 filing season.

2.4

This year we welcome the return to a much more familiar filing season. With April 15th remaining as the filing due date, we were able to focus on ensuring our operations ran smoothly and seamlessly, resulting in a very successful 2024 season.

We took the opportunity to plan enhancements to a few of our critical public services. At FTB, we use the term "One FTB" to highlight team work. Across several divisions, we supported each other's operations to ensure we provided maximum levels of access at our contact centers and overall excellent customer service to our customers throughout the filing season.

For example, members of our Accounts Receivable Management Division lent their expertise in customer service to assist our Filing Division Contact Center to ensure the taxpayers of California received the help they needed to file accurate and timely returns this season. We are grateful to our dedicated team members willing to step in and support our operations. It was definitely a One FTB Enterprise effort.

Next, I'd like to highlight some of our filing

season achievements.

To better assist the taxpayers of California and provide expanded access to our services, our general customer service phone line and chat were open one additional hour, until 6:00 p.m., from April 2nd through April 15th.

Our Tax Practitioner Hotline was open one additional hour, until 6:00 p.m., from March 1st through April 15th.

Both services were available on the April 1st holiday for Cesar Chavez Day and Saturday, April 13th, from 8:00 a.m. to 5:00 p.m.

Our online self-service options remained available 24 hours a day, 7 days a week.

Now, I would like to highlight some of our website and self-service tools.

We continue to take every opportunity to promote and improve upon self-service tools, including accessible and easy-to-understand information on the web. This includes our MyFTB and online payment options, to name a few.

We have exciting stats to share. Taxpayers successfully visited our website 16 million times. They accessed our Web Pay application 2 million times. Our Check Your Refund application had 3 million views. And

1 our MyFTB application was accessed 2 million times. 2 Next, I'll cover some return processing 3 highlights. 4 FTB continued to see an increase in the use of 5 our electronic filing options as taxpayers filed by the 6 April due date. 16 million personal income tax returns 7 were filed, 97 percent of which were filed 8 electronically, a slight increase over last year. 9 11 million refunds were issued. 86 percent of 10 them were issued by direct deposit. 11 And 5 million tax payments were received. 12 72 percent were received electronically, compared to 13 64 percent last year. 14 As an essential service for our customers, our 15 contact center provides an exceptional customer 16 experience. We have service channels for customers who 17 choose not to use self-service options. These include 18 direct phone numbers, a virtual hold callback option, 19 and in-office appointments. 20 I want to share some notable results from our 21 contact center. 22 This season we answered 260,000 calls, and our 23 level of access was 50 percent. 2.4 We answered 72,000 chats, with a level of access 25 of 70 percent.

Manager in the Accounts Receivable Management Division.

Thank you for the opportunity to present this update to you today.

Our public counters are essential to our operations and have achieved significant accomplishments this year, which I'm excited to highlight. Our public counters have served over 17,000 customers during this filing season.

We are dedicated to assisting customers through scheduled appointments at our offices across California. Taxpayers can schedule appointments using the automated system on FTB's website or by contacting a representative at our contact center or field office.

Our appointment system has enhanced the customer experience for our customers and decreased wait times. We are proud to have maintained a 94 percent approval rating from our public counter customers. We have received positive feedback and a four-and-a-half-star rating on the appointment scheduling experience.

During this filing season, our public counters consistently delivered exceptional customer service to assist our valued customers. We have received numerous customer comments, and we are proud to share a few of those positive comments.

"At my appointment, the staff was super friendly

and helpful. It couldn't have been a better experience."

2.4

"Employees are very knowledgeable and professional and made things so easy for me to understand. I really appreciate it. Thanks a lot."

"Excellent customer service."

FTB collaborates with other State agencies at local assistance centers, LACs, and disaster recovery centers, DRCs, to aid taxpayers impacted by disasters. These centers are crucial in assisting survivors in the aftermath of catastrophic events like fires, floods, or earthquakes.

At these centers, FTB employees offer survivors a range of information, such as guidance on claiming disaster losses, acquiring copies of tax returns and forms, or update their addresses.

For the 2024 filing season, 8 FTB staff members supported 668 taxpayers at 7 LAC and DRC centers.

The Franchise Tax Board participates in various programs to assist California taxpayers, such as the Volunteer Income Tax Assistance, or VITA, program. VITA has successfully provided services to taxpayers in their local communities. Volunteer tax preparers help individuals file their federal and state tax returns accurately, ensuring they receive all the benefits

available to them.

Here are some highlights from the VITA program from this filing season. There were almost 1,900 trained volunteers and site coordinators, including 91 FTB employees. 27 of these individuals were first-time volunteers. The volunteers participated in over 48 in-person events. In addition, FTB volunteers and FTB VITA staff prepared approximately 4,400 federal and state tax returns for FTB employees.

Moving to our next program, the California Earned Income Tax Credit, or CalEITC, provides a tax credit for those earning 30,000 or less per year. Over 2.9 million returns were filed this year claiming CalEITC, with over 342,000 qualifying for the Young Child Tax Credit.

Over 4,500 taxpayers also qualified for the Foster Youth Tax Credit.

In total, over 1.1 billion dollars were awarded to taxpayers who qualified for these programs.

CalFile is another important application that provides a free filing option for the California tax return. This year 90,000 returns were filed via CalFile.

As FTB celebrates the completion of another successful filing season, we are pleased to look back at all we have accomplished. FTB's collaborative culture

ensures the best assistance and utmost support to California's taxpayers. This was demonstrated by the partnership between the Filing and Accounts Receivable Management Division Contact Centers, which ensured the maximum level of access for our customers.

2.4

We continue to serve the citizens of California with the excellent customer experience received at our public counters, assisting disaster survivors at local assistance and disaster recovery centers and providing help with the preparation of federal and state tax returns by our VITA volunteers.

We extend sincere appreciation to our committed team members who make this possible. We are One FTB.

On behalf of the Department, thank you for allowing us to present our filing season achievements that benefit the taxpayers of California and highlight our dedicated employees. We truly appreciate your ongoing support and are happy to address any questions you may have.

DEPUTY CONTROLLER EMRAN: Thank you. Thank you, Armon and Valorie. I really appreciate that very, very insightful and detailed presentation.

I'm going to turn to my members here. Do you have any comments or questions?

Member Lieber.

on them to get the work done.

2.4

25

Board facilities many times. I just want to commend and recognize everyone that's clocking in at 5:00 a.m., 6:00 a.m., working on the weekends and late nights. I think it's pretty, pretty incredible when you look at the entire operations of this agency and this filing season.

Like Member Perrault was saying, I'm so glad everything went back to normal but that unprecedented times in 2023 really show that this Franchise Tax Board can step up in times of crisis. So I really want to thank you all.

And I also want to recognize the time for San Diego County as well. I know that was -- that got closed out in June. So just a job, all-around, very, very well done, and thank you. Thank you so much.

So we're going to move on here and we're going to see if there's any members of the public wishing to speak on this item in person or on the teleconference line. Let's start with the teleconference line first, please.

Operator.

PHONE OPERATOR: Members of the public on the phone lines, if you would like to place yourself in the queue for public comment, as a reminder, you may press 1, then 0 at this time.

1	(No response.)
2	PHONE OPERATOR: No members of the
3	public actually, we will have a question from the
4	public. Going to the line for Erendira Luna.
5	Please go ahead.
6	MS. LUNA: Hello. My name is Erendira Luna. I
7	work with Haven Neighborhood Services.
8	Thank you to the Franchise Tax Board for this
9	meeting and for all the information available for us. I
10	just wanted to comment on the CalFile system and see if
11	it's just to bring it up, integrate it with the
12	federal filing system.
13	DEPUTY CONTROLLER EMRAN: Excuse me, Miss.
14	MS. LUNA: I do believe it would be easier
15	DEPUTY CONTROLLER EMRAN: Miss, can I just stop
16	you for a second? That item is going to be called up at
17	Item Number 7, if you're able to call back at the
18	appropriate time. Number 6 excuse me Item
19	Number 6, CalEITC Filing Initiatives.
20	If you can call back at that time, just so your
21	response is recorded under the record, please.
22	MS. LUNA: Okay. No worries. Sorry about that.
23	DEPUTY CONTROLLER EMRAN: Thank you.
24	MS. LUNA: Thank you.
25	DEPUTY CONTROLLER EMRAN: Operator, is there

25

1	anybody else on the line?
2	PHONE OPERATOR: Yes. Going to the line for
3	Ruben Sanchez.
4	Please go ahead.
5	MR. SANCHEZ: Yeah. I just want to thank
6	everybody for their great work in this tax season. Love
7	everything you guys did, and continue the support.
8	Thank you.
9	DEPUTY CONTROLLER EMRAN: Thank you, caller.
LO	Appreciate that.
L1	Operator, is there anybody else on the line?
L2	PHONE OPERATOR: No more members of the public
L3	are queuing up at this time.
L 4	DEPUTY CONTROLLER EMRAN: Thank you, Operator.
L 5	Is there anybody in person that wants to speak on
L 6	this item? Please feel free. Going once, going twice.
L 7	(No response.)
L8	DEPUTY CONTROLLER EMRAN: We're going to move on.
L 9	Okay. Thank you so much. We're going to close out this
20	agenda item.
21	And we're going to go on to Item Number 4 now.
22	It's a presentation on the MICE Initiative Update. This
23	is presented by Matthew Miller and Doug Middleton as an
24	informational item.
25	If you can please find your way to the dais.

Thank you.

2.4

MR. MILLER: Good afternoon, Deputy Controller Emran and Members of the Board. I'm Matthew Miller from the Business Entity Tax Bureau of the Legal Division. And my co-presenter today is Doug Middleton from the Individual and Pass-Through Entity Audit Bureau of the Audit Division.

We're here to provide you an update on FTB's initiative related to micro-captive insurance transactions and syndicated conservation easement transactions. Although these are two distinct transactions, our initiative refers to them as MICE transactions.

Over the next few minutes, I'll provide some background about the initiative and the transactions at issue, and Doug will provide an update on the initiative's progress, including some preliminary quantitative data.

First, some background on the initiative.

On May 31st, 2023, FTB issued Notice 2023-02, in which FTB provided taxpayers the opportunity to voluntarily resolve potentially abusive micro-captive insurance and syndicated conservation easement transactions. Taxpayers who participated in these transactions were invited to enter into closing

agreements with the FTB in which they agreed to reverse their deductions and costs related to the MICE transactions and pay any additional taxes and interest charges related to these reversals. In exchange, FTB reduced certain penalties.

FTB Notice 2023-02 gave eligible taxpayers from July 10, 2023, through November 17th, 2023, to submit closing agreements for the resolution of eligible transactions; to provide all documents related to those transactions; and to pay all tax, penalties, and interest or enter into a payment plan of one year or less.

Due to the public's interest in the initiative, on November 13th, 2023, FTB issued Notice 2023-03, which extended the participation period through January 31st, 2024.

Next, I'll provide you some background on the transactions at issue.

A captive insurance company is a wholly owned subsidiary created to provide insurance to its parent company or companies. A captive insurance company is typically established to meet the unique risk management needs of the owners or members of large companies. It is taxable at regular corporate rates under Internal Revenue Code, or IRC, Section 831(a).

A micro-captive insurance company is different, in that it is typically accomplished to meet the unique risk management needs of the owners or members of smaller companies.

2.4

Qualifying micro-captive insurance companies may elect special treatment under IRC Section 831(b), permitting them to exclude premium income from tax and only include their investment income from income tax purposes. In other words, the micro-captive's underwriting income — that is, the difference between earned premiums and incurred losses — is exempt from federal and state income tax.

The IRS has identified micro-captive insurance transactions as having the potential for tax avoidance or evasion, where the way the contracts are interpreted, administered, and applied are inconsistent with arm's-length transactions and sound business practices.

A micro-captive insurance transaction may be abusive when a parent company uses one or more micro-captives to insure itself against nonexistent or nominal risks at a cost that is exponentially more costly than a real insurance risk premium.

Typically, the parent company retains its third-party insurance contracts and causes the micro-captive to use nontaxable premium income for

purposes other than administering and paying claims under the micro-captive insurance contracts.

2.4

Instead, the micro-captive uses the premium income to benefit the parent company or related persons, such as through transfers of the premium income to themselves in a manner that the company contends is not taxable, such as via loans. Meanwhile, the parent company deducts the premium as ordinary and necessary business expenses under IRC Section 162.

Thus the parent company receives two separate unwarranted benefits: one, excessive false business deductions and, two, the use of an untaxed investment fund. As a result, the transaction is not a valid insurance transaction but, rather, an abusive tax avoidance transaction.

Syndicated conservation easement transactions utilize charitable contributions for unwarranted deductions rather than insurance premiums.

Federal and California laws allow a charitable deduction for the appraised value of a real estate interest contributed to a qualified organization exclusively for conservation purposes.

Under IRC Section 170(h)(2)(C), a qualified real estate interest includes a perpetual restriction on the use of such real estate, also known as an easement. An

easement exclusively restricting land use to conservation purposes is known as a conservation easement.

2.4

In a standard conservation easement, a landowner who gives up development rights for their land, usually by donating those rights to a nonprofit land trust, receives a charitable deduction in return. When a conservation easement is used as Congress intended, the public and the owner of the property benefit. A piece of pristine land is preserved, sometimes as a park that the public can use or as a wildlife preserve, and the donor receives a commensurate tax deduction.

In a syndicated conservation easement, a promoter purchases vacant land that is worth very little, puts the land into a business entity such as an LLC, and hires an appraiser willing to declare that it has huge, previously unrecognized development value, perhaps for luxury vacation homes or a solar farm, and it's therefore worth many times its purchase price.

The promoter sells interests in the business entity that owns the overvalued real estate to individuals who are then able to claim charitable deductions four or five times the size of their investment. The taxpayers receive bogus charitable deductions, and the promoters reap substantial fees for

their improper activities.

2.4

The IRS has repeatedly identified micro-captive insurance transactions and syndicated conservation easement transactions as bogus tax avoidance strategies on its annual "Dirty Dozen" list of tax scams.

Doug Middleton will now talk about the FTB initiative's preliminary results.

MR. MIDDLETON: Good afternoon, Members. My name is Doug Middleton. It's my privilege to share our preliminary results.

FTB mailed letters to about 3,000 taxpayers who may have participated in these potentially abusive transactions. Historically, we've considered a 3 percent participation rate in our initiatives a success. But in this initiative, we were hoping for a response rate as high as 5 percent, or about 150 taxpayers.

We're pleased to inform the Board that our participation rate exceeded expectations. We received 242 closing agreements covering 762 tax years. This amounts to a participation rate of about 8 percent.

As you can see from the slide, so far, the initiative has yielded more than \$28 million for almost 4.3 million in penalties, for a total of over \$33 million paid by participating taxpayers. And these

amounts do not include the interest that's accrued on these liabilities.

Thus far, the resolution program has resulted in many benefits to these taxpayers. The program resolved 762 tax years, which is at least that many tax returns, for 242 taxpayers. The program saved these taxpayers the time and expense of audits, of potential protests, and potential administrative and civil litigation.

The program saved taxpayers millions of dollars in tax shelter penalties like the NEST penalty, which can be as much as 40 percent of the understatement of tax, and potentially the interest-based penalty, which can be 100 percent of the accrued interest.

The program provided final resolutions for multiple tax years on single closing agreements. For example, in one closing agreement, one taxpayer resolved 10 tax years in a single agreement and avoided the cost of preparing and filing 10 years of amended tax returns.

The resolution program has also resulted in many benefits to the people of California. The program saved millions of dollars in FTB resources that would have been necessary to audit 762 returns; to handle the likely protests, appeals, and litigation of audits' proposed assessments; and then to collect the taxes, penalties, and interest on those assessments.

The program freed up FTB resources to pursue compliance issues for other taxpayers and tax years. And the program reduced California's tax gap by more than \$28 million. The program may also deter future participation in these abusive tax schemes.

2.4

This program's success would not have been possible without the support of this Board, FTB's senior management team, and the tireless dedication of countless staff members. Members from every FTB division contributed to this effort, and we're proud of the seamless and cross-divisional collaboration that made this initiative successful.

Audit and Legal Division staff are continuing to process and review these closing agreements, and we're committed to FTB's mission of helping taxpayers pay the correct amount of tax and fund California's many important services.

Thank you for the opportunity to share this update on this valuable initiative, and we are happy to answer any questions you may have at this time.

DEPUTY CONTROLLER EMRAN: Thank you, Matthew and Doug. I really appreciate that very thorough and in-depth presentation. I think you hit on a lot, a lot of good points.

So I'm going to turn to my members here. Do you

have any comments or questions?

2 Member Lieber.

2.4

MEMBER LIEBER: I would just like to offer my kudos to all the staff involved. I think it's a great day when we can shut down abusive situations and not have to pursue illegitimate operations with staff resources. So thank you.

DEPUTY CONTROLLER EMRAN: Thank you, Member Lieber.

I also just want to commend the Franchise Tax Board team for this excellent report and pointing out that approximately \$33 million in additional taxes and penalties have been recovered to the State due to the enforcement of the Franchise Tax Board.

I think the Controller and I both have made it a primary objective of this administration to ramp up enforcement operations to target taxpayers who have partaken in deceptive business practices and abusive tax schemes, including business records. Under no circumstances will this be tolerated, and we'll utilize every legal recourse to make sure that the State is whole.

So once again, just want to thank you. I'm pleased that the parties came to the table as well and that you took the time to figure this out. So just want

1 to thank you again for your presentation. 2 We're going to go ahead and turn to any members 3 of the public on the teleconference line. Do you have a comment, Operator? 4 5 PHONE OPERATOR: Members of the public on the 6 phone lines, if you would like to place yourself in the 7 queue for public comment, as a reminder, you may press 8 1, then 0 at this time. 9 (No response.) 10 PHONE OPERATOR: No members of the public are 11 queuing up at this time. Please continue. 12 DEPUTY CONTROLLER EMRAN: Is there anybody in the 13 audience that wants to give a comment? Going once, 14 going twice. 15 (No response.) 16 DEPUTY CONTROLLER EMRAN: Okay. That will close out this item. 17 18 Thank you, gentlemen, for your presentation 19 again. 20 So before we move on to the next item, I just 21 want to check in here. This is a good time, halfway 22 through our meeting, to take about a five-minute recess. 23 So it's 1:44 right now. If everyone can gather 24 back at 1:50, that would be great. Thank you so much. 25 We're on recess.

1	(Break taken.)
2	CHAIRPERSON COHEN: Good afternoon, ladies and
3	gentlemen. Let's go ahead and reconvene today's
4	meeting.
5	I want to recognize my Deputy Controller, Hasib,
6	for stepping in in my absence. Thank you very much.
7	Next, we're going to hear Item 5, Administrative
8	Matters. First, we have Thi Luong and Alaina Andrews
9	presenting the Conceptual 2025-2026 Budget Change
10	Proposal. This is an information item.
11	And then, finally, we'll hear from Michael
12	Banuelos, who will then present on Contracts for over \$2
13	million for Board approval. Thank you.
14	MS. LUONG: Thank you. My name is Thi Luong,
15	Director of the Financial Management Bureau. And with
16	me is Alaina Andrews, FTB's Budget Officer.
17	Today we are presenting the budget change
18	concepts under development for fiscal year '25-'26. If
19	appropriate, we will be returning to the September Board
20	meeting with fully developed proposals for your
21	approval.
22	For fiscal year '25-'26, we have identified seven
23	concepts for development.
24	The first concept is the Enterprise Data to
25	Revenue 2, also known as EDR2. In 2007, the Franchise
	37

Tax Board created a tax systems modernization plan which outlined a multi-phase project to modernize our aging IT systems, enhance compliance activities, and improve taxpayer services.

2.4

The first phase, EDR1, successfully laid the foundation for a consolidated platform across our common business functions and delivered a new tax return processing system that made processing returns more efficient and also improved data capture.

The current phase, EDR2, builds on the platform by delivering enterprise case management and modeling services for our audit, filing enforcement, and underpayment functions, as well as expanding self-service options. This proposal will address the resources required for the fifth year of the implementation of the EDR2 project.

Concept Number 2 is the Political Reform Audit Resources. This proposal will request additional resources and funding for working-level auditor classifications, which are needed to timely and effectively complete mandated audits, as required in Section 90001 of the Political Reform Act.

I will now turn it over to Alaina to cover Concepts 3 through 7.

MS. ANDREWS: Good afternoon.

Concept Number 3 is for Financial Information System for California, or FI\$Cal, 2.0. This proposal requests resources and funding to continue supporting the Financial Information System for California and comply with statewide accounting, procurement, and budgeting policies.

2.4

Concept Number 4 is for Mainframe Storage

Hardware and Software Refresh. This proposal requests

funding to replace end-of-life mainframe hardware and

software that stores and backs up critical information

for current business processing and recovery during a

disaster or ransomware attack.

Concept Number 5 is for Campus Security Guards. This proposal requests funding to procure security guards for the Santa Ana Field Office and to fund increased costs for the Central Office security guards to obtain qualified security for monitoring and protecting FTB's vital infrastructure, work processes, and staff.

Concept Number 6 is for Field Office Leases.

This proposal requests funding to address private lease cost increases for New York, Houston, and Van Nuys Field Offices to provide adequate office space for staff, store confidential documents, and secure IT equipment.

And Concept Number 7 is for Contact Center

1	Platform and Customer Callback Software Refresh. This
2	proposal requests funding for increased costs for
3	FTB's Contact Center platform, or CCP, software,
4	subscriptions and application support services, and to
5	refresh the end-of-life CCP integrated software that
6	allows customers to receive a callback instead of
7	waiting on hold for assistance. The callback feature
8	increases the level of access, decreases repeat calls,
9	avoids toll costs to FTB, and improves customer service.
10	We appreciate your support and are happy to
11	answer any questions you may have.
12	CHAIRPERSON COHEN: Great. Thank you very much
13	for the presentation.
14	Colleagues, do you have any questions? Pretty
15	straightforward.
16	Question?
17	(No response.)
18	CHAIRPERSON COHEN: All right. Let's move to the
19	Contracts.
20	Mr. Banuelos, we always leave you to do the heavy
21	lifting.
22	MR. BANUELOS: Hopefully this is short but quick
23	for you guys.
24	CHAIRPERSON COHEN: All right.
25	MR. BANUELOS: Good afternoon, Madam Chair and
	10

Board Members. My name is Michael Banuelos, and I am the Director of the Franchise Tax Board's Procurement Bureau.

I am here today to present one contract over \$2 million for the Board's approval.

I am asking for approval to enter into an interagency agreement with the California Department of Community Services and Development to support the California Earned Income Tax Credit program, also known as CalEITC.

The administration's current fiscal year '24-'25 budget includes \$10 million in education and outreach funds for CalEITC. CalEITC is a refundable credit for qualified low- to moderate-income working Californians. Annually, FTB partners with CSD to distribute the education and outreach funds to nonprofit organizations through CSD's existing grant processes.

The proposed agreement is for \$10,548,000, and this includes \$10 million to be distributed, as well as reimbursement for CSD's operational costs during the '24-'25 fiscal year.

The final amount of the agreement will be subject to the details of the enacted budget and CSD's operation expenses.

I'm glad to answer any questions you may have

1	about this agreement that I am presenting for your
2	approval today.
3	CHAIRPERSON COHEN: Chair Lieber, do you have any
4	questions?
5	MEMBER LIEBER: I don't have a question but very
6	much appreciate hearing this item, as well as the budget
7	change proposals.
8	Obviously, this is a direction that we really
9	need to be moving in to be facilitating those
10	partnerships with the community organizations. So thank
11	you.
12	CHAIRPERSON COHEN: Question? No?
13	Mr. Banuelos, I actually have two questions for
14	you.
15	First, I just was curious to know if you could
16	walk us through what are some of the positive impacts of
17	an interagency agreement with CSD?
18	MR. BANUELOS: The positive impacts?
19	CHAIRPERSON COHEN: Uh-huh.
20	MR. BANUELOS: I probably would start with FTB is
21	pretty mature, I would say, in the procurement area of
22	doing IT projects, things of that nature, things to
23	support our daily operations here.
24	Probably where we don't have a lot of experience
25	and where we really need to rely on CSD is to work with
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1	those community-based organizations and nonprofit
2	organizations on how to get the word out at those
3	levels. They're better versed in that because of the
4	processes and the money that they already distribute
5	through other grant programs. So that's the number one
6	benefit.
7	I think Jeanne is going to get into some things
8	that we're doing here at FTB, but they also do other
9	things that are more at the local level that help
10	support that.
11	So that's probably what I would say is the main
12	benefit of this.
13	CHAIRPERSON COHEN: And so going a little bit of
14	a step further, what are the positive impacts of not
15	just the interagency agreement with CSD but in expanding
16	outreach for Cal the CalEITC program?
17	MR. BANUELOS: I'm sorry. Can you repeat that
18	question, ma'am?
19	CHAIRPERSON COHEN: Yeah.
20	So in expanding the outreach for the CalEITC
21	program, how will this interagency agreement benefit
22	particularly with CalEITC?
23	MR. BANUELOS: So all the money is geared for
24	CalEITC. I think in the legislation, it also says
25	somewhere in the budget bill, it says something about

1 Volunteer Income Tax Assistance. But this is money that 2 is directly going to grantees for those purposes, for 3 EITC, as well as I believe -- the language in the budget is slightly different every year. I think this year it 4 5 says EITC and VITA. Those are for direct dollars that 6 go out for education outreach for those specific 7 programs. 8 CHAIRPERSON COHEN: Okay. And so what criteria 9 does CSD implement in choosing which nonprofits to 10 receive grants? 11 MR. BANUELOS: Sure. It's very similar to what I 12 would call one of our procurements that we do here. 13 It's got a different title and a little bit of a 14 different spin. 15 What they did in 2021 is they released a 16 document. I think it's part of their standard processes 17 that they use. It's called a Notice of Funding 18 Availability. So it's -- in essence, it's a 19 solicitation document that says "Hey, here's X number of 20 dollars that we are allotting to education and outreach funds." 21 22 They're looking at that and they're breaking it 23 up into geographic distributions based on metrics that 24 they're able to get. I think the last one they did was

25

in 2021.

1	And then they have the grantees submit proposals,
2	which are then scored by CSD staff as well as a couple
3	of the FTB staff to figure out who we think is going to
4	be the most successful in getting the word out on EITC.
5	CHAIRPERSON COHEN: All right. Thank you very
6	much.
7	All right. Seeing no other questions, we are
8	going to go ahead and take a pivot to public comment.
9	All right. We're going to take public comment
10	from the folks that are in the chamber here today first.
11	Anyone?
12	(No response.)
13	CHAIRPERSON COHEN: All right. Seeing no one
14	rushing to get to the microphone, let's go to online.
15	Operator, is there anyone online for public
16	comment?
17	PHONE OPERATOR: Members of the public on the
18	phone lines, if you would like to place yourself in the
19	queue for public comment, as a reminder, you may press
20	1, then 0 at this time.
21	(No response.)
22	PHONE OPERATOR: No members of the public are
23	queuing up at this time. Please continue.
24	CHAIRPERSON COHEN: All right. Thank you.
25	So we're going to go ahead and I'll take a motion
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to a motion -- a motion to accept the recommendation
 1
 2
    that Mr. Banuelos presented on dealing with contracts
 3
    over $2 million, requesting Board approval.
           Is there a motion?
 4
 5
           MEMBER LIEBER: So moved.
           CHAIRPERSON COHEN: Motion made by Sally Lieber.
 6
 7
           Is there a second?
 8
           MEMBER PERRAULT: Second.
 9
           CHAIRPERSON COHEN: All right. Thank you very
10
    much.
11
           Would you like to call the roll.
12
           MS. RUBALCAVA: Member Lieber.
13
           MEMBER LIEBER: Aye.
14
           MS. RUBALCAVA: Member Perrault.
15
           MEMBER PERRAULT: Aye.
16
           MS. RUBALCAVA: Chair Controller Malia Cohen.
17
           CHAIRPERSON COHEN: Good -- aye. Good afternoon.
18
           MS. RUBALCAVA: Thank you.
19
           CHAIRPERSON COHEN: All right. This motion
20
    passes unanimously.
21
           Thank you very much. Let's go to the next item.
22
           MR. BANUELOS: Thank you.
23
           CHAIRPERSON COHEN: Thank you.
24
           All right. Next item we have is Item 6, CalEITC
25
    Filing Initiatives. I've been looking forward to this.
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I hope you have.

2.4

All right. So, folks, what we're going to do is we're going to have a report on the status of the implementation of the concepts presented in the FTB's Senate Bill 1409 report to the legislature to increase claims for the California Earned Income Tax Credit.

And don't be disappointed, but this is only an informational item presented. And we've got our good friend Jeanne Harriman presenting.

Oh, sorry. Super -- BOE Member, Chair, would you like to make some opening remarks?

MEMBER LIEBER: Surely.

Well, thank you so much, Madam Chair and staff.

I so much appreciate the efforts that staff has put into getting the CalEITC out to more people in our communities.

And since I came on to the FTB at the last meeting, I've been very, very mindful of the limited amount of time that we're here. And at our last meeting, I talked about how getting more financial support out to the working poor in California really is my top objective.

And so I requested this item so that we could all hear from Ms. Harriman about the current efforts and also hear from practitioners and our nonprofit partners

about the incredible need to ensure that we are in alignment with the IRS and that we, as swiftly as possible, have a prepopulated form.

I was just talking to my staff before we came in here and said how lucky we are to be able to be the ones that can carry the ball and voice the concerns of those in California who don't have the privileges that we have. And I think back to times in my youth when our family really talked about whether or not we would have what we called enough money to eat on.

And so this is something that touches me very deeply. I have a lot of preprepared remarks for Mr. John Thiella, but I just wanted to take this moment to speak from the heart and say how vitally important this is. And this is really our time to make a difference to people who will never be in this auditorium, will never know our names, will never know who provided the needed bit of empowerment and assistance to them, but their lives will be better for this. And every ounce of energy and commitment that we can put into this is so much needed.

And I note that currently, nationwide, I think it's over \$750 million goes to paid tax preparation, coming off the kitchen tables of those who can least afford it. And so every single thing that we can do to

supercharge our efforts in this regard will be worth it, very, very much so.

And I know in talking to Ms. Harriman in preparing for this meeting that she has got that sense of urgency as well. And so I'm looking forward to your presentation. Thank you.

MS. HARRIMAN: Thank you for that introduction.

Yes. As mentioned, I'm Jeanne Harriman, Chief Financial Officer here at Franchise Tax Board.

I'll just say, since 2015, many of us at FTB have had the privilege of digging in on this topic, making sure that we are getting out the word with everybody and anybody that will partner with us to help these families in need, recognizing that — I hear time and time again, even amongst our own staff that are involved in this program, "I came from a poverty-based background" — right? — "I know how important this was to my family," if they would have gotten some sort of subsidy like this or themselves individually at the table, saying, "This is very helpful."

So very much appreciate how important it is for many Californians across the state that are struggling on a daily basis. And this credit does provide a little bit, hopefully just enough to get them some additional food or anything else that they need.

So let me jump right into the presentation. But thank you for that introduction.

So, again, we'll be discussing our work regarding enhancing the outreach and increasing uptake for the California EITC tax credit, commonly referred to as CalEITC.

Throughout the presentation today, I'll be mentioning credits on some parts of the presentation, and in others I'll reference a family of credits. The reference to "family of credits" includes all three of those credits that you see on the slide before you, as we don't just take an opportunity to advocate for one. We take an opportunity to advocate for all three of them in our materials and our outreach efforts.

So significant efforts over the last year by
Franchise Tax Board. Our key partners operating local
community-based organizations and many advocacy groups
have ensured Californians are aware of these California
credits, as well as comparable federal credits, and
ensure they are also provided information on ways to
file their tax return for free.

As Michael mentioned in the past presentation, we have worked extensively with the advocacy groups that have retained those grants probably close to five years now. We've got a great relationship with them. They

lean on us for what they need. We lean on them for what we could use and see in the communities. And best of all, they are boots on the ground within those communities. They speak the language. They know what their constituents need, which is phenomenal work to see in progress there.

2.4

So in 2020, FTB was tasked with working with various leaders across California to determine how we could further enhance outreach and awareness of California's anti-poverty credits that provide crucial assistance to many families and individuals in need.

In January of '22, FTB issued a report to the legislature offering insight into eight different concepts wherein the State could choose to pursue unique approaches to expand awareness of the credits and eliminate perceived barriers that discouraged or prevented taxpayers from filing their tax returns to claim these anti-poverty credits.

In the two short years since we published that report, FTB has worked extensively with stakeholders on which concepts to pursue. We've had great success moving forward with several of these concepts, while others are not likely to be pursued due to reduced benefits or increased risk to the State or taxpayers themselves. Several of these concepts we've put great

effort into, with visible successes, thus allowing individuals and families to benefit from these credits when otherwise they may have gone without.

2.4

I would like to share an update on several of these topics addressed in the report.

First, I would like to talk about our outreach campaign that FTB does. Franchise Tax Board is now moving into our second year of outreach wherein we send letters to taxpayers.

As you can see on the presentation materials, in 2023, FTB sent almost 400,000 letters to individuals who, based on information we have, appear eligible for the credit but have not yet filed a return and to those who have filed a return, appear eligible based on that return information to claim the credit, but ultimately did not claim that credit. In these letters we encourage them to file a return using the various free filing options that we've told them about, or we encourage them to file an amended return included with the letter that we send.

Last year FTB saw a response rate, as you can see, ranging from 2 to 5 percent, which is considered a very successful campaign, based on information available for other outreach programs similar to the ones that we did across the nation.

In the last several years, FTB has also partnered with our sister agency, the California Department of Social Services, to provide information to them regarding select behavior patterns of their program participants.

During 2023, the Department of Social Services reached out to over 1.4 million program participants via text, email, or voicemail messages. They had a response rate of roughly 2.9 percent, or 41,000 individuals responding to that outreach. However, due to the lack of data, it is unclear how many of these individuals who responded to CD- -- to the California Department of Social Services went on to both file a tax return and qualify for any of the anti-poverty tax credits.

Finally, in the last legislative session, we were able to successfully amend the statutes to require all employers in California, as well as public program — public assistance program administrators, to notify their employees and program participants twice a year, both in January and March, that these various federal

and state tax credits existed and also take an opportunity to promote free filing.

2.4

The simplified filing concept is a key strategy that focuses on making tax return filing to claim these credits as simple as possible. FTB is in full support of this concept. The easier we can make it to file and pay, the easier it is for these taxpayers to meet their obligations.

Quite a bit of discussion occurred last year on how the State could do this. Simultaneous conversations were also occurring at the federal level as to what the IRS might do to simplify filing, including offering a free filing portal for federal tax returns.

With the IRS work on this related effort,
California pivoted to pursuing a solution for this
concept that would ensure taxpayers could file both a
California and a federal return together through one
application as simply as possible. Any solution
California was discussing only focused on the filing of
a California tax return and, while helpful, ultimately
could confuse or disadvantage Californians if they did
not, in fact, take all the necessary actions to file
both returns.

As you may know, the IRS did successfully deploy a free filing tool as a pilot last year, and you also

heard an update on this at our March Board meeting. On May 30th, the IRS did announce that, with the success of the pilot, this would now become a permanent tool available to taxpayers to file their federal tax return for free.

Additionally, on May 30th, the Senate and Assembly both approved funding for Franchise Tax Board to allow Franchise Tax Board to integrate our CalFile application with the IRS Direct File portal for the 2025 tax year.

Additionally, on June 15th and just yesterday,
Assembly Bills 107 and 108 respectively, as well as the
parallel Senate bills, were introduced, providing FTB
necessary resources to engage in integration activities.
These funds include activities — funding to allow us to
integrate, as well as the all-important customer service
emphasis that is needed to really truly make this
program a success.

We continue to wait with everybody else what the final approval of the state's budget will be, but in the interim, we are continuing to engage with the IRS on next steps for them and for us and ensuring that they are available to assist us with the work we need to do to curate a secure bridge between our systems that allows taxpayers and tax data to flow securely from the

IRS to the Franchise Tax Board. We look forward to the days ahead as we dive into this effort.

2.4

I'll conclude with sharing our thanks to the many, many, many leaders across the state that are focused on these efforts. Some of the community-based organizations and advocacy groups include the Economic Security California Action group, Golden State Opportunity, numerous United Way branches, and Code for America, to name only a few of these that we have developed in-depth partnerships with and have been at the table with them for many years in figuring out how to make this program be a better program for Californians in need.

We appreciate the dedication and partnership to date and look forward to continuing together, to work with them, as well as you, in the future to enhance the uptake of the CalEITC family of credits. Together, we will continue to move the needle towards success.

Thank you for your time today. And with that, I'm happy to answer any questions that you have.

CHAIRPERSON COHEN: Thank you. I have a few questions. And I appreciate your enthusiasm in your presentation but also the optimism as we look to the future, because I think this is a fantastic program. I want to commend the FTB and the Executive Director for

centering this important initiative forward. And only -- you could only imagine what we would be able to do, the number of families we would be able to reach if we actually had the adequate amount of resources.

2.4

With that, I also want to recognize the amount of advocates that are organizing across -- around this state around this really important program.

So I want to take a step on a deeper level and raise a few questions. First topic is the simplified filings.

In regards to simplified filings, other states -and we talked about this before in the previous
presentation. But other states like Maryland and
Illinois have rolled out targeted EITC programs.

And so, for example, a California resident who claimed the federal EITC but did not file a California state income tax return, they first receive a letter. They first receive letters — right? — explaining that they might be eligible for the tax credit, as well as a form with their tax information already prefilled out for them on their behalf.

Taxpayers could simply review it for accuracy, sign the letter, and mail it back to the FTB; or they can scan -- or even scan the document and email it back to FTB.

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There -- my question is are there any strategies or pilot programs in place around prepopulating state tax return based on the IRS data?

MS. HARRIMAN: So good question. There's a couple points in there that I just want to pull apart and make sure.

New York and Illinois -- we've had pretty good discussions with them over the years in regards to their programs versus ours; right?

One of the reasons why New York and Illinois have been so successful in some of their outreach campaigns, over a 50 percent response rate, is because they have a credit at the state level that is a percentage of the federal credit. They get 30 percent of the credit. They get half of the credit within those states. And so the states just have to look at the IRS amount of credit that was allowed, and then they just do a haircut, depending on whatever the math equation is; right?

California is unique from that perspective, is that we are not, under statute, a percentage of the feds. We actually have a credit that is actually broader based to our citizens than the federal does, particularly in regards to immigrants, who are allowed the California credit, versus at the federal level, where they are not. And there's other different

calculation nuances as well that makes it hard to have the success that you see and hear about in New York and Illinois.

2.4

As far as prepopulating returns -- right? -- we have done a lot of work in that arena. I would say that -- I would say there's, to be honest with you, successes and not successes that we've had. We have worked with our sister agencies to get some of their data that we haven't had access to in the past. That data is able to be used but not in the way that we would like to.

For example, California Department of Social

Services that I spoke to -- right? -- we do get some

data. However, their data is based on household, which

means anybody that aggregates in a single household for

a meal. And when you think of what that means for tax

return filing, we do not have that definition of who can

file a joint return.

And a lot of their data, they may have a group of four individuals that live together. They could be college roommates. They could be a husband and a wife and two children. They can be a grandmother and their daughter and their grandchildren; right? But the relationships within that data are not defined as well. And so we don't know who is married. We don't know who

the parent of the child is in order to evaluate dependency status. So there is imperfect information that comes across in those groups.

2.4

While we use that information to the best we can to get an idea of who might be eligible for the credit that we might do outreach to, we have not believed and many of our stakeholders that we've talked to about this have not believed that that data is sufficient enough and accurate enough and complete enough in order to really give an understanding to the taxpayer base of what their filling status would be and what that credit amount is.

And the last thing we want to do is send a letter in the mail that says "Oh my gosh. You're eligible for a \$3,000 credit," and then they fill out the form and it's like 20 bucks; right? Nobody feels good after that. Nobody feels good after that.

So we want to make sure that we're not misleading taxpayers but we are also finding them and doing outreach, which you saw the results on our -- on the earlier slide in regards to some of that outreach, where the folks hadn't filed but we believe they're eligible either based on data we have or data that we have gotten from the California Department of Social Services.

So, hopefully, that answers your question.

1 CHAIRPERSON COHEN: That does answer my question. 2 Actually, I think it sheds a lot of light on the 3 differences, the importance of data and the 4 difference --5 Definitely. MS. HARRIMAN: 6 CHAIRPERSON COHEN: -- between our database, 7 Illinois, Maryland, some of the other states that are considered to be a little bit more successful. 8 9 Uh-huh. 10 CHAIRPERSON COHEN: Now, I guess the next 11 follow-up question would be is there a way for us to 12 begin to change our database or change our query so that 13 we're able to get this information so that, at some 14 point in the future, these forms will be able to 15 populate automatically? 16 MS. HARRIMAN: So another good question. So last 17 year we spent a lot of time on that with many advocacy 18 groups and the legislature and folks in the 19 administration, anybody who wanted to come to the table 20 to talk about that. 21 So we did not find a way around the pitfalls of 22 the household information and the inaccurate descriptors 23 that might be present or not present in the California 2.4 Department of Social Services database; right? But what 25 we did do, when we heard the IRS was going to be putting

61

forward the Direct File portal that allowed taxpayers to -- a simpler way to file -- right? -- so all of the data that taxpayer input for their federal return eventually, as California moves to integration with this product, all of that data will come back over to us.

And so that eliminated and actually probably stopped quite a bit of the conversations that were going on at that point about a prepopulated tool that we might have.

We still have the effort ongoing in our outreach letters, and we will continue to do so. And to the extent that we can find a good estimate for a credit, we will continue to put that out on the floor for taxpayers -- excuse me -- in letters that we give to them. So we're going to continue that. But as far as prepopulation of tax returns, we've actually at this point pivoted to getting ready to go forward with integration with Direct File through CalFile and then continuing our outreach summer program.

CDSS, as I mentioned, California Department of Social Services -- sorry, my acronyms -- they're going to continue their outreach program to their folks that are program participants and have not filed; right? That's who they focus on; right? They've had some good successes. Even if you can't see it all the way from

1 point A to Z, you can see that they're getting people to 2 pay attention to the outreach and reaching out to file a 3 return, get more information, go to a preparer, go to an online service, go, now, to the Direct File portal and 4 5 come through to CalFile, exactly. 6 So, hopefully, those are all efforts that enhance 7 taxpayers' willingness to engage and prepare and file 8 that return that they need to to grab these credits. 9 CHAIRPERSON COHEN: All right. Thank you. I'm 10 going to have to jump in here, because I have -- we'll 11 be here all day. 12 MS. HARRIMAN: We could be. 13 CHAIRPERSON COHEN: I have several questions. 14 So, Jeanne, I need succinct answers. Okay? Thank you. 15 Okay. So FTB supported an expansion of programs 16 aimed at giving people assistance with filings, such as 17 a software design to make filing -- such as a software 18 design to make filing easier. 19 I think you touched a little bit upon that in 20 that previous answer, but here's a question. 21 Does VITA help with this information -- this 22 information-gathering, help populate our own database on 23 tax filers? 2.4 MS. HARRIMAN: It does not. 25

Okay.

CHAIRPERSON COHEN:

1 MS. HARRIMAN: So I can leave it at that succinct 2 answer or -- I don't know how far you want me to go. 3 CHAIRPERSON COHEN: Thank you. I'm trying to do 4 this for everyone. We'll be here all day. This is an 5 expert on this subject matter. 6 Okay. It does not. Okay. 7 Can you tell me in one sentence why it does not? 8 MS. HARRIMAN: Sure. 9 CHAIRPERSON COHEN: Thank you. 10 MS. HARRIMAN: So, usually, taxpayers are coming 11 there to file returns. And so what we get as a 12 presentation from that activity is an actual tax return. 13 CHAIRPERSON COHEN: Okay. 14 MS. HARRIMAN: So what we are trying to find with 15 the prepopulated are those that would never go to VITA 16 in the first place; right? Specifically --17 CHAIRPERSON COHEN: Different world. MS. HARRIMAN: Uh-huh. 18 19 CHAIRPERSON COHEN: Okay. All right. Now I'm 20 going to pivot, and I want to move to a topic that I, 21 you know, always ask questions about, and it has to do 22 with language access barriers. 23 For taxpayers whose first language is not 24 English, are there tax forms available in multiple 25 languages? I believe the answer is yes on that.

can do as well.

CHAIRPERSON COHEN: That's good. And for the members of the public that are wondering, the top languages that are spoken in California are: obviously English, Spanish, Chinese, Tagalog, Vietnamese, Farsi, Armenian, Arabic, and Hindi.

I want to move on to one question about grants.

The grants that you mentioned are given to both

public and private grantees.

Can you tell me a little bit how they're funded?

MS. HARRIMAN: So the grants are funded at the state level. That is the 10 million figure that you heard Mr. Banuelos present in the prior item; right?

CHAIRPERSON COHEN: Uh-huh.

MS. HARRIMAN: That figure has gone up and down over the years. So the State funds it, and then that money is in FTB's, Franchise Tax Board's, budget.

And then we again partner with Community Services Development to allocate that money out based on geography, based on census tracts for poverty-stricken families in their own area, as well as the commitments that the grantees can make to make improvements either for outreach or free tax prep or I-10 issuances within those jurisdictions.

CHAIRPERSON COHEN: All right. Let me check.

1 Colleagues, do you guys have questions? 2 MEMBER LIEBER: I do. 3 CHAIRPERSON COHEN: Okay. 4 MEMBER LIEBER: Just one question. 5 CHAIRPERSON COHEN: Okay. Please. 6 MEMBER LIEBER: AB 107 and 108 and the 7 corresponding Senate bills, they are still envisioning 8 an integration of CalFile with Direct File in terms of 9 prepopulation in 2026. 10 Is that still the date? 11 MS. HARRIMAN: That is correct. So the 2025 tax 12 year, which begins to be filed January 1 of 2026, or 13 shortly thereafter. Yes. That is correct. 14 MEMBER LIEBER: Okay. And what would we need to 15 do on our end to get agreements signed with the IRS more 16 quickly to -- I quess it's up to the legislature at a 17 certain level to, you know, dictate when that money is 18 spent for the full integration, in terms of 19 prepopulation. 20 But my concern is that we may have a change in federal administration to an administration that is not 21 22 friendly to the programs of the IRS, is not friendly to 23 the needs of California. And the longer, in my view, 2.4 that we sit on that window, we're risking a lot. We're 25 risking at least a four-year wait, which would be

catastrophic for families with young children.

And so I wonder, what are the strategies that we could use to do this more quickly and to get to the end result of prepopulation in 2025?

MS. HARRIMAN: Yeah. So thank you for that question. That's actually been a very popular question that we've spent several months with our stakeholders that have asked us that question. So I appreciate the concern.

So to date, what we have seen and had many discussions -- right? -- when a legislative proposal comes to us, we have said, "What can you do and how fast can you do this?"

And we say, "We can do this, and this is the date" -- right? -- "that we can do it by."

So we did take a look to say how can we do this with a sense of urgency; right? How quickly can we do it, and what does it mean to do it sooner; right? And so all of that information kind of flowed from us to our stakeholders that asked this question.

And ultimately, it was decided that we have a lot on our plate. This is first-time work for us. We want to get it right. We do not want to have taxpayers come to us in an unsecure way, that their identity could be compromised, their refund could be grabbed; right? And

we don't want somebody to be able to infiltrate our systems either and do the dastardly deeds that they could otherwise do; right?

We also want to make sure that when we get data from the IRS through the tunnel, the portal, the API -- whatever you want to call it -- right? -- that we know what we're doing with it and that we're not sticking the AGI on the tax liability line of the form as we're prepopulating data. We want to make sure the data points are going exactly where they need to on that form -- right? -- so that at the end of the day, there's no miscalculations. There are no overstatements or understatements of tax or credit amounts that would otherwise be due; right?

And all of those are first-time things for us. We've never had a person come through a tunnel to us. We need to make sure who they are -- right? -- for their protection and ours; right? We haven't necessarily had data of this nature come to us, where we have to store it, we have to make sure that it wasn't modified during transit, and we have to make sure, again, that it's going -- A is going to A and B is going to B and not being transposed in any way, which are a very significant amount of work.

You put that all together with everything else

that we are doing -- I think you've heard many, many
presentations on the EDR2 project. It's a critical
phase right now.

We also have other legislation, CalEITC offsets.

Two years ago, the legislature said no more offsets of
the CalEITC credit family; right? Which was a big yay.

But because of the depth, the complexity, and these same

8 priorities, we're just now rolling that out on

2.4

January 1st of this year in order to make sure that we do it right and that we are able to keep everything else in flight.

So there were -- to avoid not being succinct, there were, like, many times that we exchanged information: What would it cost you to do this if you did it early? What would the risks be?

I can share all those if you'd like, but at the end of the day, the stakeholders, the legislature, the administration did not feel that it was a good thing to force the earlier integration with the risk incumbent. And that's why you see the legislature and the administration putting forward funding that's applicable for an adoption at the '25 tax year, which is January of '26.

So, hopefully, that helps a little bit.

MEMBER LIEBER: It does. And I so much

appreciate your efforts. You're holding up really well.

And I think it's our job to ask for the full boat, the

maximum, the quickest that it possibly can.

And for the families with young children, you know, two-year -- two-year wait to participate is a long time. And I know that they can participate if they really fight their way into the system or they're lucky enough to land with a VITA volunteer who can help them. And otherwise, some of them are paying \$300 to get a very simple tax return done.

MS. HARRIMAN: Yes. And I would say that, again, last year with the pilot, the IRS, 140,000 plus a few more come into the federal level. California was the highest state that came in after them, with 33,000 Californians using that portal. Many of them came through in CalFile.

We're digesting all of that data point now with the IRS's assistance to find out who, what, when, how they came in, and why they didn't do what we wanted them to or why they did do what we wanted to. But that will probably be later this summer before we have all those data point.

But that being said, in '24 -- for the '24 tax year, in '25, we are absolutely committed to continuing to provide that link so that, when they are done with

1 the federal experience through the Direct File portal, 2 they are automatically pushed to our website. 3 And many of those that went there this year, they already know what to do. They already know the rodeo. 4 5 They're going in, they're getting it done; right? 6 And, again, this was such a small group of 7 taxpayers. And 30 percent of those being Californian, 8 we're kind of excited to see what the program does this 9 year, when it's open earlier in the season and all year. 10 We do expect quite a bit of growth in spite of the fact 11 that we're not fully integrated. 12 But providing that link -- which is also 13 comparable to what we're hearing other states are doing 14 this year, just to dip their toe in to get something out 15 there for these taxpayers so they don't have to wait and 16 that they can start moving away from a paid preparer 17 with fees that are charged if they can at all do so. 18 MEMBER LIEBER: Okay. Thank you. 19 MS. HARRIMAN: Uh-huh. Thank you. 20 CHAIRPERSON COHEN: All right. I have more -- I 21 have a few more questions just about data sharing. 22 I wanted to understand a little bit better or 23 make a suggestion. 24 If we've considered using recent IRS data to

identify ZIP codes that have the highest potential for

25

1 expanded EITC participation. And this is under the 2 topic of data sharing. 3 MS. HARRIMAN: We have not, to my knowledge, done 4 that inquiry, or it's been quite some time. But we're 5 happy to see if the IRS is willing to give us some data 6 points. They also have some more in-depth tools through 7 some of the data points that they have access to that we 8 do not that help them identify taxpayers as well. 9 So we're happy to reopen that communication 10 channel with them over the next year and a half, 11 et cetera, to see what we can find out, to see if 12 there's additional candidates that we can reach out to. 13 It's a little bit of a CHAIRPERSON COHEN: Yeah. 14 cheat sheet; right? They've done the due diligence. 15 They've verified where the taxpayers are located via 16 their filings and via their ZIP codes. 17 And I'm sure we could do a query based on 18 ZIP codes on where the most need exists in the major 19 cities across the state of California. So thank you. 20 MS. HARRIMAN: Yeah. Yeah. Right now, we do 21 rely on census data to do that a little bit --22 (Overlapping speakers.) 23 CHAIRPERSON COHEN: Okay. That's good. 24 MS. HARRIMAN: -- partners up with Community 25 Services Development. They are -- that's where most of

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1
    the grants are assessed and assigned to, areas that have
 2
    those very high population. So we'll continue to do
 3
    that and see if the IRS --
           (Overlapping speakers.)
 4
 5
           CHAIRPERSON COHEN: That's good to know.
                                                     I
 6
    didn't know that. Okay.
 7
           In terms of the government being more proactive
 8
    in data sharing capabilities, is there -- or has there
 9
    been any coordination with public benefit programs, like
10
    SNAP or CalWORKs also to target their recipients?
11
           Yes?
12
           MS. HARRIMAN: Yes, there has. Yeah.
13
                               Okay.
           CHAIRPERSON COHEN:
14
           MS. HARRIMAN: So Department of Social
15
    Services -- right? -- that we -- we have come to the
16
    table many times to talk about SNAP, CalFresh, CalWORKs,
17
    as well as Medi-Cal, and looked at those data programs
18
    and how we can link them up or at least do outreach to
19
    them.
20
           CHAIRPERSON COHEN: So I think one thing that
21
    we've noticed is that filings have been increasing
22
    annually; is that correct?
23
           MS. HARRIMAN: Filing in general or --
24
           (Overlapping speakers.)
25
           CHAIRPERSON COHEN: Filings. EITC people
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1 applying for this program. 2 MS. HARRIMAN: Yeah. So CalEITC focused, we see 3 ups and downs. 4 CHAIRPERSON COHEN: Ups and down. 5 MS. HARRIMAN: Unfortunately, because of the 6 filing situation last year, filings are up right now. 7 But --8 CHAIRPERSON COHEN: So when you say "the filing 9 situation last year," you mean the changing of the 10 deadline? 11 MS. HARRIMAN: Yes. 12 CHAIRPERSON COHEN: Okay. 13 MS. HARRIMAN: Yeah. So we don't know yet what 14 the year will present, whether it's equivalent or up or 15 down. Right now they are up, but we really need to get 16 to this year to find out what's going to happen. 17 CHAIRPERSON COHEN: Right. So I think the 18 question that I'm really trying to zero down is, in 19 those years that we're up, what are we doing? What are 20 we doing well? How do we intensify that? 21 And the years that are down, understanding where 22 the shortcomes -- where the shortcome -- or the 23 shortfalls are underlying and so that we are not 24 repeating these mistakes and so that we have a steady, 25 gradual build every year.

1	And this is separating the special circumstances				
2	from last year, with the moving of the filing deadline.				
3	That confused everyone.				
4	MS. HARRIMAN: Yeah.				
5	CHAIRPERSON COHEN: Are there any trainings to				
6	help community organizations, maybe even like churches,				
7	synagogues, temples, mosques, and public agencies or				
8	local businesses to help us with the outreach or				
9	identifying people that qualify?				
10	MS. HARRIMAN: That's a responsibility of the				
11	grantees. And they are really amazing at it. They				
12	CHAIRPERSON COHEN: You said that's a				
13	responsibility to what?				
14	MS. HARRIMAN: Yeah. I'm sorry?				
15	CHAIRPERSON COHEN: You said that's a				
16	responsibility to				
17	MS. HARRIMAN: the grantees.				
18	CHAIRPERSON COHEN: Grantees.				
19	MS. HARRIMAN: The ones that receive the CalEITC				
20	grants.				
21	CHAIRPERSON COHEN: Okay.				
22	MS. HARRIMAN: They boots on the ground in				
23	the churches and the libraries and the synagogues and				
24	the grocery stores saying, "Hey, here's a flyer," "Hey,				
25	do you know about this?" The door hangers. They send				

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1
    texts to people in their community that have signed up
 2
    for, like, 211 services in the local communities and
 3
    others.
           CHAIRPERSON COHEN:
                              And --
 4
 5
           (Overlapping speakers.)
           CHAIRPERSON COHEN: -- I'm going to make an
 6
 7
    assumption here that we have diversity in the grantees
 8
    so that we're reaching out and reaching a diverse
 9
    constituency.
10
           Yes? Okay.
11
           MS. HARRIMAN: Yes.
12
           CHAIRPERSON COHEN: Okay, everyone. Don't worry.
13
    I only have ten more questions and then I'm done.
14
    seriously, the next six questions are for Direct File.
15
           Is there a security issue still remaining?
16
           This is related to Direct File. Is there still a
17
    security issue that's remaining?
18
           And then the follow-up question is will FTB be
19
    utilizing ID.me, which I understand is some kind of a
20
    software, ID.me, and can you explain how that link
21
    works?
22
           MS. HARRIMAN: Yeah. Yeah. A little bit.
23
           So let me just -- before I start, let me just say
2.4
    thank you for your partnership and making sure we're not
25
    disclosing any information that a bad actor, who might
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be listening because they've got nothing better to do -that could infiltrate our systems. So let me just say
that disclaimer. So --

CHAIRPERSON COHEN: That's okay. Jozel and Shane are excited with that little legal disclaimer.

MS. HARRIMAN: There you go.

So, again, the IRS, even last year and still to date, have never pushed an identity through an API. And if somebody else has done it, I don't know about it.

But we've never done it ourselves in our work, and the IRS did not do it last year. This is going to be the first year that they will push an identity through to some states, and then next year to Franchise Tax Board on our current schedule.

So ID.me -- we are certainly aware of ID.me and the platform and the benefits that they put in place.

So I know the IRS had quite a bit of success with ID.me.

We appreciate their definite diligence to make sure that, when they were working with somebody, they know who it is and then, when they pass that on to the states, they know who it is; right? Because it starts at the bottom to do that.

So we're looking at ID.me and how it could be utilized in this as well as other infrastructure we might already have in place that's easier, quicker,

1	faster, cheaper to get in place for this.					
2	So still working on that. So					
3	CHAIRPERSON COHEN: Okay. Still working on that.					
4	So do you have a timeline associated with that					
5	process?					
6	MS. HARRIMAN: It's integrated into the entire					
7	rollout of the integration between CalFile and Direct					
8	File; right? The ID.me token is created at the federal					
9	level; right?					
10	Typically I know my security folks in the room					
11	are probably saying, "She's being way too simplistic."					
12	But a token is created that says "I am me." And					
13	then that token comes through with the individual					
14	through that tunnel and presents to Franchise Tax Board					
15	or another state. And then the taxpayer authenticates					
16	that token at our request, and we say, "Yep. That's					
17	Jeanne Harriman. Let her in. Let her file." And then					
18	her data comes right behind it.					
19	So the process that's part of our process that					
20	we're wanting to make sure we get right. Again,					
21	security being super sensitive, is there a security					
22	issue? There's always a security issue.					
23	CHAIRPERSON COHEN: All right. My last question.					
24	Is there going to be any issue with integrating					
25	Direct File into the California tax filing system so					

1	that the federal income tax info can be easily					
2	transferred?					
3	MS. HARRIMAN: The intention is to have that be					
4	no.					
5	CHAIRPERSON COHEN: Thank you.					
6	All right. I have no other questions. Actually,					
7	I do, but I'm not going to ask them.					
8	Seeing that there's none on this table, let's go					
9	ahead and take public comment.					
10	Thank you very much Ms oh.					
11	MS. HARRIMAN: You're welcome.					
12	MEMBER LIEBER: Madam Chair, I just wanted to say					
13	before we go to public comment that Ms. Teri Olle, who					
14	is one of our speakers who very much wanted to attend,					
15	had a death in her family.					
16	CHAIRPERSON COHEN: I'm sorry to hear that.					
17	MEMBER LIEBER: And so, regrettably, she cannot					
18	be here.					
19	And so Professor Dennis Ventry from UC Davis was					
20	going to present his material from the UC Davis					
21	perspective and then also present the material of					
22	Economic Security California.					
23	So if he could have two time limits to present					
24	for each of those presentations.					
25	CHAIRPERSON COHEN: Two time limits? That's not					

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1
    very fair; right?
 2
           MEMBER LIEBER: Well, he's presenting for himself
 3
    and --
 4
           CHAIRPERSON COHEN: Right. That's it. Huh-uh.
 5
    No.
 6
           MEMBER LIEBER: -- and then he was going to
 7
    present for Ms. Teri Olle.
 8
           CHAIRPERSON COHEN: No. Sorry. You got to be
 9
    present to present. So I'm sorry.
10
           You're looking at the attorneys. Are you looking
11
    for a second opinion?
12
           MEMBER LIEBER: I'm gazing into the distance.
13
           But the thing that makes this an unusual
14
    circumstance is that she had a death in her family and
15
    was unable to attend today. And she very much wanted to
16
    attend and give her comments, but she's not able to.
17
           CHAIRPERSON COHEN: I understand that. But we
18
    also have her written comments on the record. So I'm
19
    going to deny that request, just in an abundance of
20
    fairness.
21
           When you come here, everyone has the same
22
    allotted time. If you're not able to be here -- I'm
23
    sorry -- you can submit your comments in writing, but we
2.4
    have to stick with the Board rules.
25
           All right. So with that said, let's go ahead and
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see if there's anyone in the chamber that would like to speak on this item. You'll have three minutes.

Please come on up to the microphone. Don't be scared.

Go on up. Yes, sir.

MR. VENTRY: Okay. Thank you, Members.

Thank you, Members. You were asking all the right questions. You're asking the hard questions.

A couple that I can touch on at the end deal with some of the issues with respect to using different data sources, like the data sources from the IRS, data sources from census. There's a timing issue involved. IRS data is typically at least two years' lag. Census is just a year. And so there's a reason why we're not looking necessarily — or you guys wouldn't be looking at that necessarily.

But I should just begin by saying it's an honor being here. My name is Dennis Ventry. I teach tax law, legal ethics, tax policy, tax administration; and I do standard of care for tax professionals. I was also the Chair of the IRS Advisory Committee for three years, ending in 2018.

Most importantly for these introductory remarks, we are appropriately in a room that is named after one of the biggest champions of public tax filing ever.

Gerry's 25-year tenure as EO included launching both CalFile and then ReadyReturn in the early 2000s.

Current EO Selvi Stanislaus picked up where Gerry left off in 2006, protecting both ReadyReturn and CalFile from industries' repeated attempts over the years to kill both programs, standing shoulder to shoulder with them. Stakeholders such as myself and Joe Bankman and others really appreciate all of your efforts. So California is a leader here, to be sure.

Fast-forward today, and we are here again only because of the FTB's tenacious, thoughtful, and dogged support for public tax filing. Its enthusiasm to partner with the IRS on Direct File and to integrate tax file into our state's free, secure, and easy tax filing portal promises to help millions of California taxpayers, saving them literally — and this is something that several folks have referred to already — hundreds of million of dollars in tax filing fees, protecting them from fraudulent return preparers, and securing hundreds of more millions in tax credits and refunds for which they're eligible.

Before I get too far along, I should say that I'm appearing as an individual today. I was going to speak on behalf of the Economic Security Project. I should say that they have been incredible in this space over

the last four or five years. 1 2 I should also say, so I don't get a Public 3 Records Act Request on this, I'm not receiving payment 4 from anybody of any kind to speak here today or to 5 advocate on behalf of public tax filing. I'll proceed first by just offering a couple 6 7 quick comments and return to some of the questions that 8 you guys had, some of the topics, to the extent that 9 you'll allow me to speak to that. 10 In terms of -- I'm going to have to do a quick 11 cutting of things as I move along, just because of the 12 change, a little bit. 13 Getting to the 33,000-dollar [sic] households 14 that were -- that filed through Direct File this last 15 year, we have some information. Roughly half of those 16 33,000 filers -- roughly half of them used CalFile. 17 Pardon me. And then roughly, of the 14,000 that used 18 Calfile, 80 percent of them created new MyFTB accounts. 19 So the new MyFTB accounts means -- this is part of the 20 situation that you guys were alluding to --21 MS. RUBALCAVA: Controller Cohen -- excuse me. 22 I'm sorry -- time has expired. 23 MR. VENTRY: Thank you. Any questions? 24 CHAIRPERSON COHEN: No questions, unless --25 MEMBER LIEBER: I have a question.

2.4

And I know that it's a significant investment of time for those who have not been filers before, to establish a MyFTB account, because there's a lot of language and decision trees to be navigated.

But if you could just speak to the importance of those new accounts coming in.

MR. VENTRY: With respect to its connection with integration?

MEMBER LIEBER: Yes, please.

MR. VENTRY: Yes. So Franchise Tax Board has done an incredible job of creating a video, along with videos of all different kinds of things, but this video in particular about how it literally can take under six or seven minutes to set up a MyFTB account. It's particularly helpful if you have prior-year tax return information but not necessary.

So the last point right before my time was up earlier, it was that 80 percent -- of those taxpayers who used Direct File and also used CalFile, 80 percent of them use created a new MyFTB account, meaning that that did not slow down the process or kick them out of the workflow such that we lost them.

1 MEMBER LIEBER: Okay. Thank you. And if I might 2 ask one more. 3 CHAIRPERSON COHEN: Ask one, because this is in 4 violation of the public comment rule. Every public 5 commenter gets three minutes. I'm sorry. MEMBER LIEBER: Okay. My only other question is 6 7 we have gained a lot of knowledge from Ms. Harriman 8 about the necessary steps. 9 How long should it take to integrate with the 10 IRS? 11 MR. VENTRY: Well, listen, I was asked throughout 12 the entire filing season -- I worked closely with the 13 Direct File team at IRS. They've been phenomenal. 14 They've brought on some incredible folks from 15 U.S. Digital Services to make this as smooth as 16 possible. They too were partnering with Code for 17 America. 18 I was asked, like, what would a successful filing 19 season look like for Direct File in this pilot year? 20 And there were three main areas that I focused on. One was -- and it's the same three areas that FTB is 21 22 focusing on -- security. We cannot have glitches. 23 cannot have situations where taxpayer privacy is 24 compromised. 25 Secondly, customer service. Customer service

1 begins with access of all different kinds, as you were 2 referring to previously. It also means that people are 3 answering the phones, that there's chats available, and 4 that the information that's being provided is accurate. 5 And then the third thing is that the user satisfaction is high. And the data that I was prepared 6 7 to present -- and I'm happy to provide it in written 8 form, if that's permissible, later -- indicates that the 9 user satisfaction was through the roof, upwards of 90, 10 92 percent for folks who made it through the system. 11 MEMBER LIEBER: Okay. Thank you. 12 CHAIRPERSON COHEN: Thank you very much. 13 And just want to use this as a teachable moment. 14 Every speaker has three minutes. 15 Member Lieber, next time we can agendize and the 16 professor can give a full presentation. 17 MEMBER LIEBER: We tried that too. Thank you. CHAIRPERSON COHEN: I was unaware of that. I'm 18 19 happy to help next time --20 MEMBER LIEBER: Thank you. 21 CHAIRPERSON COHEN: -- to make that happen. 22 it should be a full agenda item on the agenda. 23 All right. Are there any other members of the 24 public that would like to speak? 25 (No response.)

will help ensure that filers walk away with their

1 rightful money in their pockets and peace of mind 2 knowing that their claims have been filed safely and 3 securely. 4 We greatly appreciate California's leadership, 5 especially here on the Franchise Tax Board, has shown up 6 in new ways to help Californians file their taxes and 7 the steps the legislature has taken to fully integrate 8 Calfile with Direct File. 9 As an organization representing San Diego 10 families, we ask that you continue to support this 11 filing alliance and work to bring seamless and full 12 benefits of Direct File to as many California taxpayers 13 as possible. 14 Thank you so much. 15 CHAIRPERSON COHEN: Thank you very much for your 16 public comment. 17 Operator, is there another speaker? 18 PHONE OPERATOR: Yes. Going to the line for 19 Stephanie Liem. 20 Please go ahead. 21 MS. LIEM: Hi. This is Stephanie with GRACE/End 22 Child Poverty California. 23 Huge thanks to the FTB for aiming to streamline 24 services for all taxpayers and ensure that all systems 25 are more accessible for our communities.

1	With that being said, a fully integrated, easy,					
2	and accessible Direct File tool will be transformational					
3	for our California families, allowing them to meet tax					
4	filing obligation directly with the IRS and our state					
5	without paying over \$150. A fully integrated Direct					
6	File will ensure that filers will walk away with more					
7	money in their pocket and peace of mind knowing that					
8	their claims have been filed safely and securely.					
9	We believe that this tool is very pivotal in					
10	moving the needle on poverty and child poverty in					
11	California. Direct File can and will change the					
12	American tax filing system for the better.					
13	Today, tens of millions of Americans continue to					
14	pay billions of dollars to file returns that are					
15	supposed to be filed for free, actually. So we're					
16	please urging you to consider expanding on this tool's					
17	potential for greater accessibility so taxpayers can					
18	reap the full benefits of the FTB's really					
19	much-appreciated work thus far.					
20	Thank you so much.					
21	CHAIRPERSON COHEN: All right. Thank you very					
22	much.					
23	Mr. Operator, are there any other speakers?					
24	PHONE OPERATOR: Yes. Several.					
25	CHAIRPERSON COHEN: Okay.					

PHONE OPERATOR: Next, going to the line for Jimenez -- Yesenia Jimenez.

Please go ahead.

MS. JIMENEZ: Good afternoon, esteemed Members of the FTB Board. Yesenia Jimenez, senior policy associate for GRACE/End Child Poverty California.

I'm here to emphasize the transformative power of Direct File and the urgent need for its full integration with CalFile.

America's flawed filing system denies millions of families billions in refunds, perpetuating economic injustice. Direct File can address this, offering an empowering, dignified, and free service for taxpayers.

With nearly a third of Californians living in or near poverty, it's crucial to maximize the impact of our safety net programs. This 2.2 billion in benefits will be a substantial economic boost that directly benefits our most vulnerable residents while also honoring our families' economic autonomy, and it represents a crucial step in our fight against poverty.

Attorney General Rob Bonta, along with 22 other attorney generals, recently supported FTB's cease and desist order against Intuit for deceptive advertising of free tax filing products. This underscores the need for reliable, truly free options like Direct File to protect

fully integrate CalFile with Direct File. This full integration will ensure that families

and households can claim the tax -- the state and

23

2.4

1 federal tax credits that they're eligible for 2 (inaudible). And we support and, again, urge a full 3 integration of CalFile and Direct File. Thank you so 4 much. 5 CHAIRPERSON COHEN: Next speaker. PHONE OPERATOR: Okay. Going to the line for 6 7 Monica Lazo. 8 Please go ahead. 9 MS. LAZO: Yes. Good afternoon. My name is Monica Lazo. I'm with Economic Security California 10 Action. 11 12 And I just want to say that we appreciate the leadership California, specifically the Franchise Tax 13 14 Board, has shown to have Californians file tax -- file 15 their taxes. 16 As we know, America's broken filing system leads millions of families to forgo billions of dollars in 17 18 refunds. Direct File can change that. It is simple, 19 friendly, and human-centered, treating taxpayers with 20 the dignity they deserve. California's taxpayers could 21 see a benefit of \$2.2 billion between eliminating filing 22 fees, time saved, and recouped tax credits. 23 We ask that you continue to work to bring the 2.4 full benefits of this successful tool to California

taxpayers as soon as possible. Thank you.

1 for the time today. 2 CHAIRPERSON COHEN: Thank you. 3 Next speaker. 4 PHONE OPERATOR: Next, we're going to the line 5 for Erendira Luna. 6 Please go ahead. 7 MS. LUNA: Good afternoon. Thank you to the FTB 8 and all the presenters today. My name is Erendira. 9 speaking on behalf of Haven Neighborhood Services. 10 Just wanted to add in a little bit more about the 11 integration of state and federal filing systems. 12 It would be easier for filers to keep track of --13 it creates more efficiency and consistency, such as 14 keeping information all in one place with less errors, 15 instead of having both of them, go back and forth. For 16 example, instead of trying to remember if you filed 17 through the state for one day and then federal for 18 another, it would just be easier to integrate both and 19 have it all in one go. 20 Thank you for your time. 21 CHAIRPERSON COHEN: Thank you. 22 Next speaker. 23 PHONE OPERATOR: Going to the line for America 2.4 Valdin. 25 Please go ahead.

1	MS. VALDIN: Good afternoon, Franchise Tax Board.					
2	This is America Valdin representing Haven Neighborhood					
3	Services. We provide free tax preparation services to					
4	low- to moderate-income individuals.					
5	As the VITA coordinator, I would like to share					
6	how community taxpayers often face high tax preparation					
7	costs. Some have paid up to \$500 to file a return.					
8	This is a financial burden that they admit delays their					
9	filing. Many are also struggling with their busy					
10	schedules, making traditional tax appointments difficult					
11	to attend.					
12	So a full integration of Direct File and CalFile					
13	would address these challenges by enabling convenient					
14	and affordable direct filing with the IRS and state.					
15	Thank you for your time.					
16	CHAIRPERSON COHEN: Next speaker.					
17	PHONE OPERATOR: No more public comments in					
18	queue.					
19	CHAIRPERSON COHEN: All right. Thank you very					
20	much.					
21	Thank you very much, Ms. Harriman, for your					
22	presentation. Outstanding conversation. Incredible					
23	dialogue.					
24	I want to also recognize the professor that					
25	joined us here today. Thank you very much for your					

commentary either -- as well. Excuse me.

If there's any last remarks. Do you have any last remarks, Member Lieber?

MEMBER LIEBER: Yes, I do.

I think from everything that we've heard today, the integration and the uptake of the CalEITC is of supreme importance to us, in addition to everything else that FTB staff is doing every day.

But I would like to make the request that we have an update on this broader issue at each of our meetings, because I think it's something that there's obviously quite a bit of interest and demand in the community to have.

So just a brief item on each of our agendas for this year, which would be two meetings, to talk about the CalEITC and the issues around the integration of CalFile with Direct File.

Thank you.

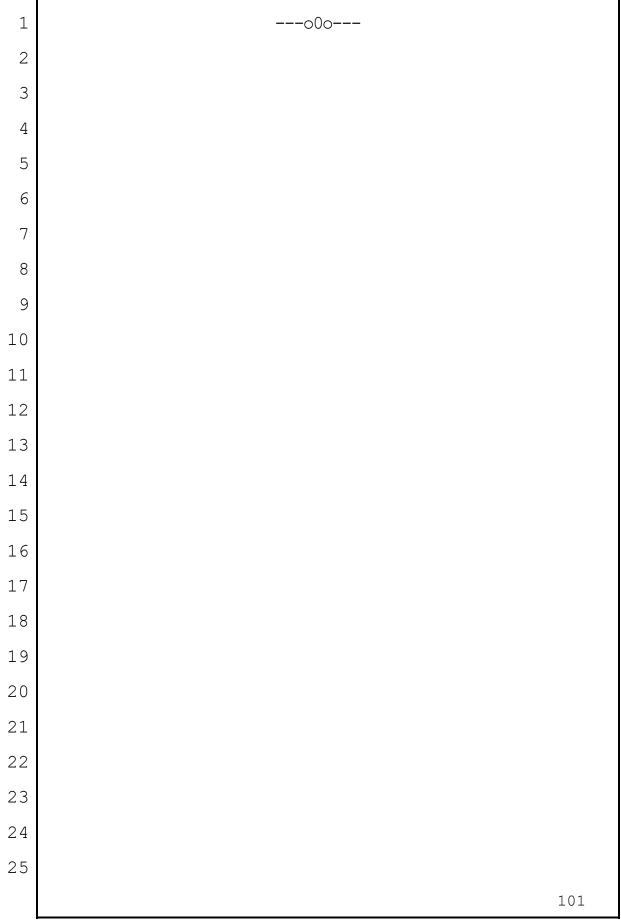
CHAIRPERSON COHEN: Okay. Thank you very much.

MEMBER PERRAULT: Just very quickly, as a newer Member on the Board, I just — a new representative for the Department of Finance, I just wanted to say thank you for taking the time to give us some background. And appreciate that there's some momentum building, and it sounds like a lot of work was going into this.

1	So just appreciate sort of the history and sort				
2	of where you're looking to move this forward.				
3	So that's all.				
4	CHAIRPERSON COHEN: All right. Thank you.				
5	Next, we will have Item 7, which is the Executive				
6	Officer's time.				
7	And I'll turn the meeting over to the Executive				
8	Director, Selvi Stanislaus.				
9	EXECUTIVE OFFICER STANISLAUS: Thank you,				
10	Controller. I have nothing to report at this time.				
11	CHAIRPERSON COHEN: Well, aren't you all lucky.				
12	Thank you very much.				
13	Let's see if there's any public comment on				
14	anything reported.				
15	(No response.)				
16	CHAIRPERSON COHEN: Okay. Seeing none,				
17	Mr. Operator, can you go online and see if there's				
18	anyone that would like to comment on the Executive				
19	Director report?				
20	PHONE OPERATOR: Members of the public on the				
21	phone lines, if you would like to place yourself in the				
22	queue for public comment, as a reminder, you may press				
23	1, then 0 at this time.				
24	(No response.)				
25	PHONE OPERATOR: No members of the public are				
	98				

1 queuing up at this time. Please continue. 2 CHAIRPERSON COHEN: All right. Thank you very 3 much. Let's go ahead and move to Item 8, which is the 4 5 Board Members' time. Colleagues, if you would like to speak, please go 6 7 ahead. 8 MEMBER LIEBER: Thank you. 9 Well, I do have a request under the Board 10 Members' time, and that would be that we have a 11 stand-alone item on our September meeting that would be 12 a discussion that would help us to begin to flesh out 13 and frame an all-of-government approach to the EITC. 14 And this would be separate from an update but would help 15 us. 16 I know that Ms. Harriman and others at the agency 17 are very familiar with which agency has federal rules; 18 that can talk to us, which can't; or what the barriers 19 are in terms of State agencies. 20 But if we could have a grid that would reduce the 21 number of questions on our side and really help us to 22 start to think about an all-of-government approach, it 23 would be very, very helpful. 24 Thank you. 25 CHAIRPERSON COHEN: Yes. I agree with that.

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1
    That's actually very helpful.
 2
           And in addition to -- in addition to that grid
 3
    and the subsequent future meetings, we can also bring in
 4
    other experts to harmonize with what Ms. Harriman is
 5
    also presenting.
           Would you like to make some comments?
 6
 7
           MEMBER PERRAULT: No comments at this time.
 8
    Thank you.
           CHAIRPERSON COHEN: No?
 9
10
           MEMBER PERRAULT: No.
11
           CHAIRPERSON COHEN: Okay. None at this time.
12
           MEMBER PERRAULT: Just here learning. Thank you.
13
           CHAIRPERSON COHEN: All right. Well, at this
14
    time, before we close out, I just want to recognize an
15
    intern that joined my office, Ms. Azriel Jones. She's a
16
    criminal -- she's studying criminal justice at
17
    Sacramento State. She's a Bay Area native, and she's
18
    from El Centro -- El Cerrito. Sorry. And she's also
19
    captain of the cheer team.
20
           Stand up and let the people see you.
21
           (Applause.)
22
           CHAIRPERSON COHEN: Thank you.
23
           Seeing that there is no other business before
24
    this body, I think we can adjourn. Thank you.
25
           (Proceedings concluded at 3:06 p.m.)
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4	the State of California, do hereby certify:				
5	That I am a disinterested person herein; that the				
6	foregoing proceedings were reported, to the best of my				
7	ability, in shorthand by me, Emily Samelson, a Certified				
8	Shorthand Reporter of the State of California, and				
9	thereafter transcribed into typewriting.				
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